

US Army Field Manual 3-07 ***Stability Operations***

Forging a Comprehensive Approach

LTC Steve Leonard

2 October 2008



US Army Combined Arms Center



29

Hu

HUMAN

7E+09

The Way We Were . . .

FM 3-07 (FM 100-20)

**Stability Operations
and
Support Operations**

FEBRUARY 2003

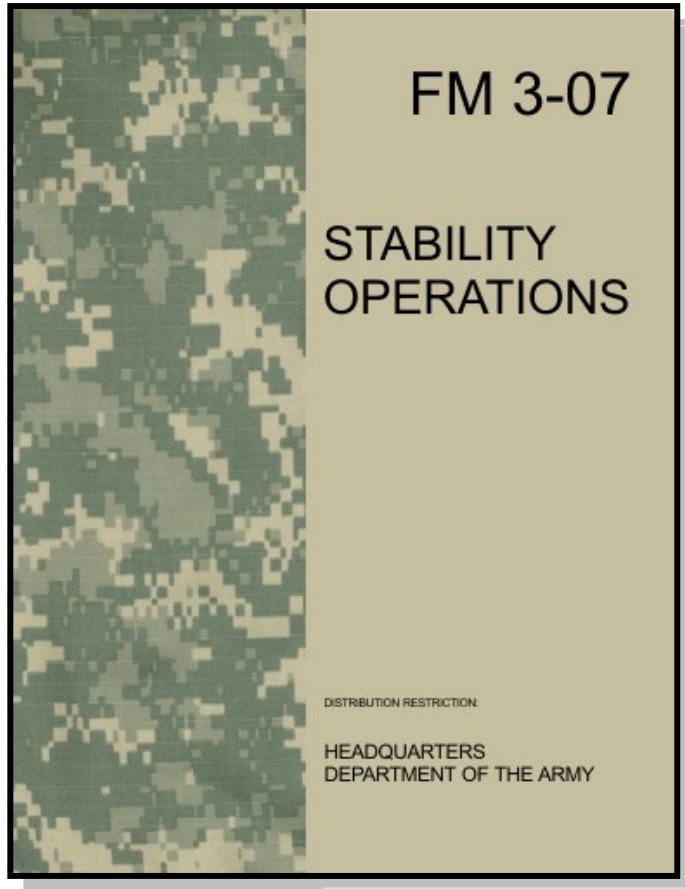
HEADQUARTERS, DEPARTMENT OF THE ARMY

DISTRIBUTION RESTRICTION: Approved for public release; distribution is unlimited.

**Peace Operations
Foreign Internal Defense
Security Assistance
Humanitarian and Civic
Assistance
Support to Insurgencies
Support to Counterdrug
Operations
Combating Terrorism
Noncombatant Evacuation
Operations
Arms Control
Show of Force**



. . . The Way We Are Today



Establish Civil Security
Establish Civil Control
Restore Essential Services
Support to Governance
Support to Economic
& Infrastructure
Development



The Challenge

“But the doctrine is a moon without a planet.”

Sarah Sewall
FM 3-24, *Counterinsurgency*

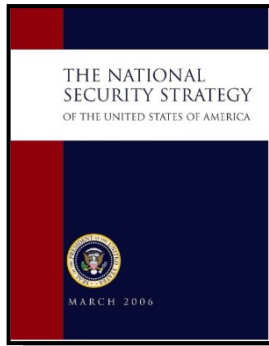


Organization

Chapter 1	The Strategic Context
Chapter 2	Stability in Full Spectrum Operations
Chapter 3	Essential Stability Tasks
Chapter 4	Planning for Stability
Chapter 5	Transitional Military Authority
Chapter 6	Security Sector Reform
Appendix A	Interagency, Intergovernmental, and Nongovernmental Organizations
Appendix B	The Interagency Management System
Appendix C	Principles for Stabilization and Reconstruction
Appendix D	Interagency Conflict Assessment
Appendix E	Humanitarian Response Principles
Appendix F	Provincial Reconstruction Teams
Appendix G	Summary of Changes

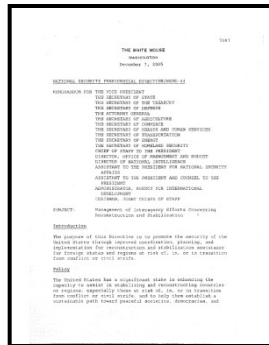


Foundations for Stability



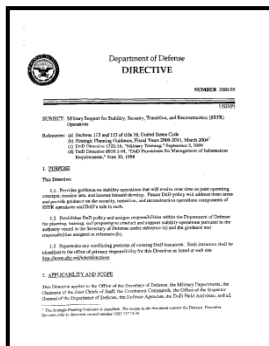
National Security Strategy (2006)

- Defines three levels of engagement:
 - *Conflict prevention and resolution*
 - *Conflict intervention*
 - *Post-conflict reconstruction and stabilization*



National Security Presidential Directive - 44 (2005)

- Establishes national policy for interagency integration
- Designates DOS as lead agency for stability operations



Department of Defense Directive 000.05 (2005)

- Establishes DOD policy for stability operations
- Elevates stability to co-equal status w/ combat
- Defines stability operations for military

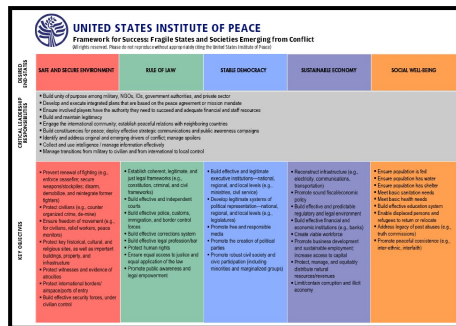


Foundations for Stability



Fragile States Strategy (2005)

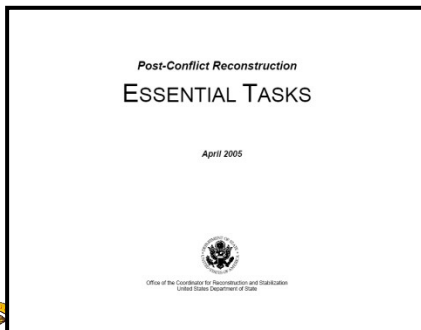
- Defines failed, failing, and recovering states
- Defines engagement spectrum IAW NSS
- Establishes context for primary stability tasks



Fragile States Framework (2007)

- Defines desired end states and conditions for stability operations
 - Establishes supporting objectives for sector
 - Identifies leadership responsibilities by sector
- ## Post-Conflict Reconstruction Essential Tasks (2005)

- Forms the basis for five primary stability tasks
- Provides framework for Army stability tasks
- Links tactical military tasks to broader IA tasks

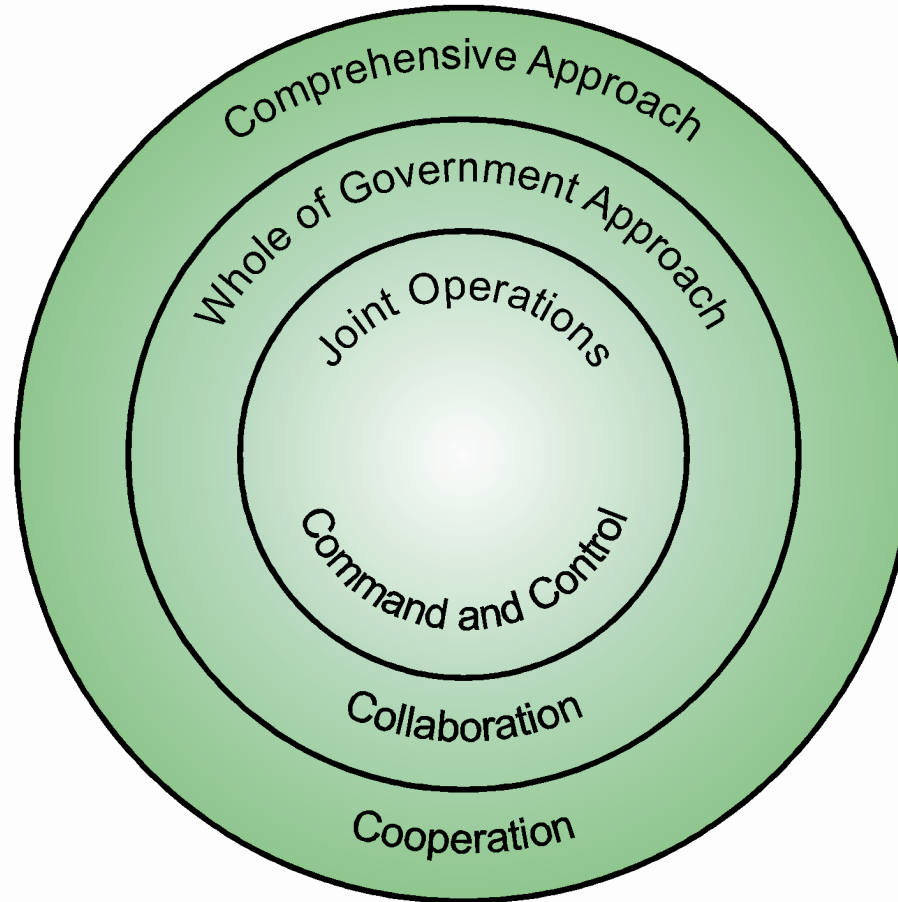


The Foundation

- ***Comprehensive Approach***
 - Builds Unity of Effort
- ***Conflict Transformation***
 - Addresses the Drivers of Conflict and Instability
- ***Capacity Building***
 - Strengthens the Host Nation
- ***Rule of Law***
 - Sets the Path
- ***Legitimacy***
 - Underpins the Mandate, Mission, and Host Nation
- ***Fragile States***
 - Defines Engagement Spectrum



The Comprehensive Approach



Forging Unity of Effort among a Diverse Array of Actors



The Language of a New World

Conflict Transformation

Disarmament

Demobilization

Reintegration

Capacity Building

Fragile States

Rule of Law

Reconciliation

Reconstruction

Security Sector Reform

Legitimacy

Vulnerable State

Crisis State

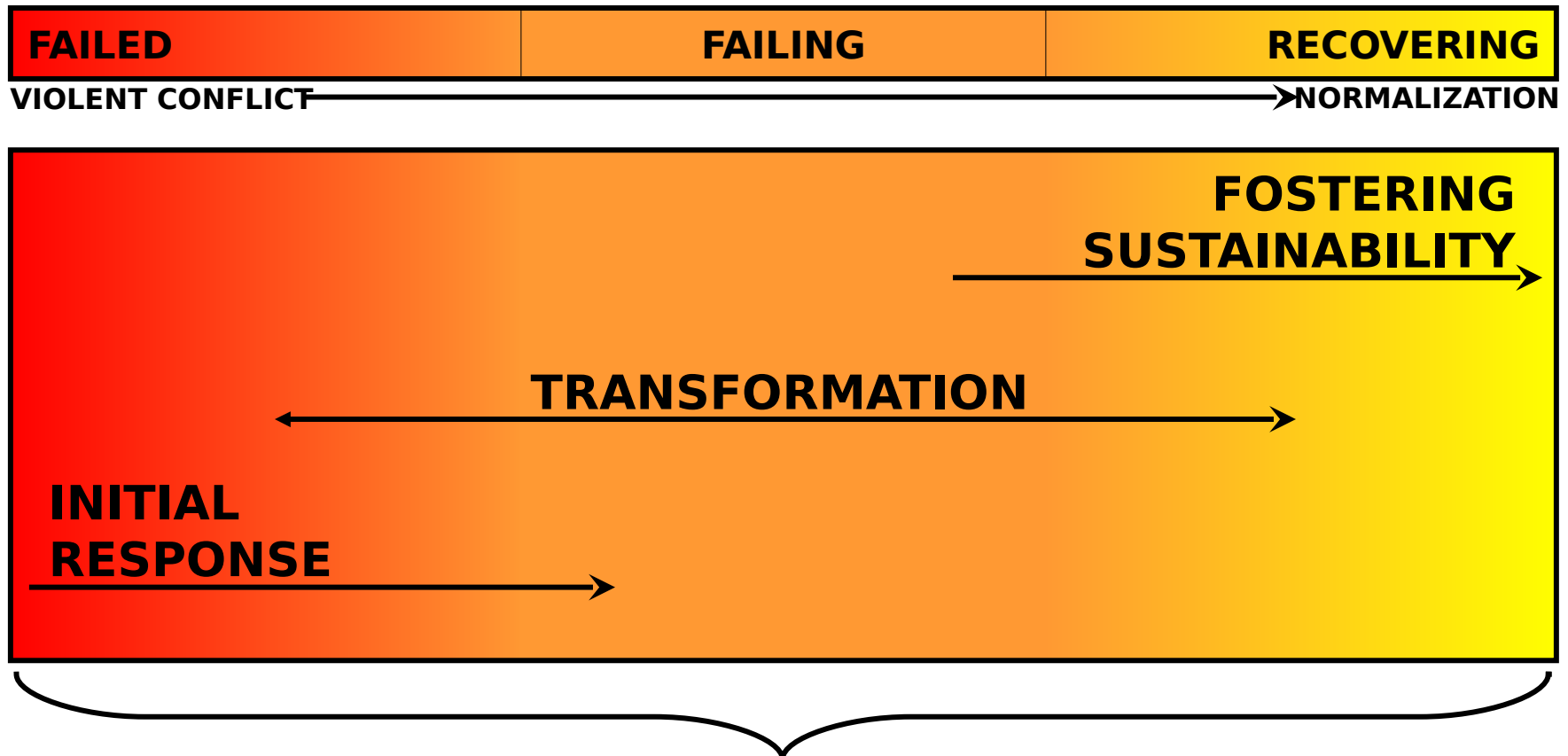
Governance

Stabilization

Security Force Assistance



Engagement and Execution



STABILITY OPERATIONS (DOD)

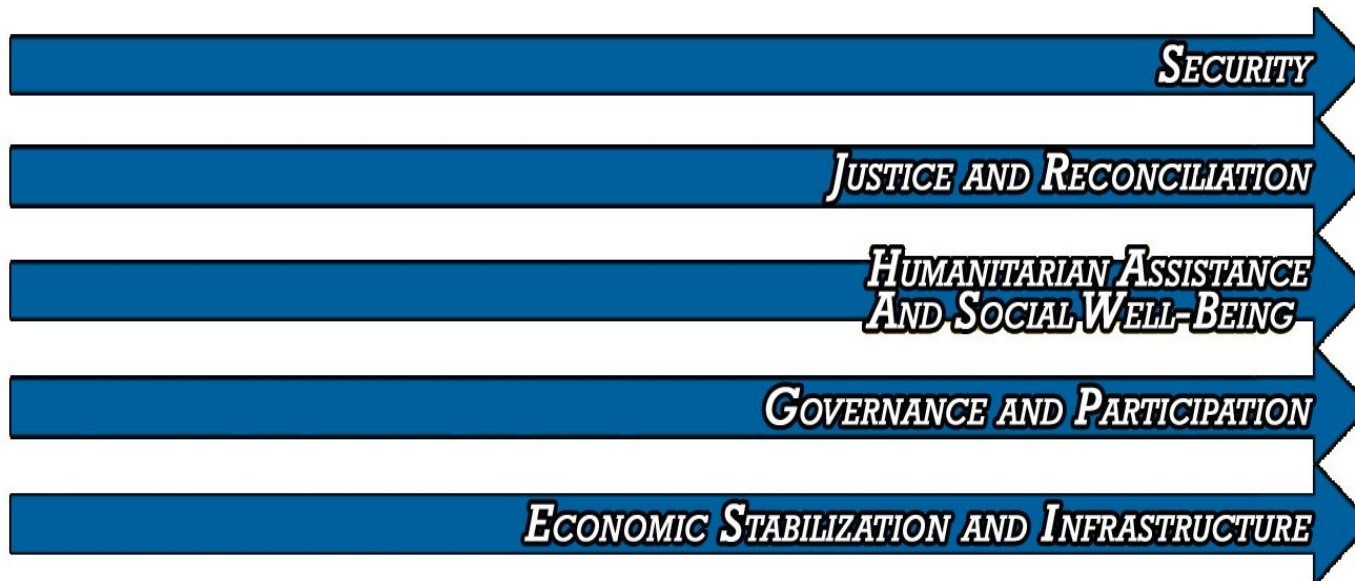
Stability operations encompass various military missions, tasks, and activities conducted outside the United States in coordination with other instruments of national power to maintain or reestablish a safe and secure environment, provide essential governmental services, emergency infrastructure reconstruction, and humanitarian relief (JP 3-0).



US Army Combined Arms Center

Visualizing a Campaign

Lines of Effort / Stability sectors



End State

Safe and
Secure
Environment

Rule of Law

Stable
Governance

Sustainable
Economy

Social Well-
Being

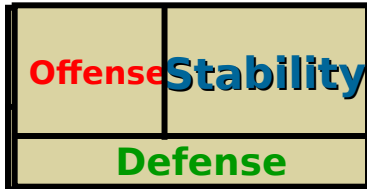
Cross-Cutting Activities: **Rule of Law**

Security Sector Reform
Information Engagement

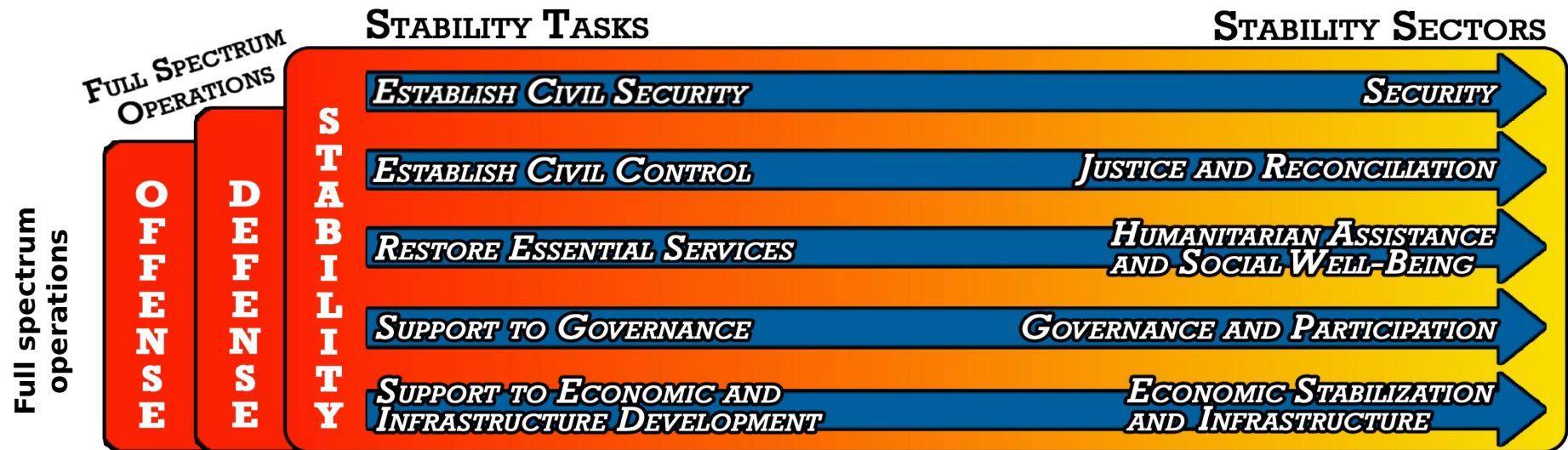


US Army Combined Arms Center

Full Spectrum Operations



No formula exists for applying landpower. No rote, by-the-book approach can succeed. Each campaign and major operation requires varying combinations of the elements of full spectrum operations appropriate to the situation.



Transitional Military Authority

“In occupied territory the commander, by virtue of his position, has supreme legislative, executive, and judicial authority, limited only by the laws and customs of war and by directives from higher authority.”

FM 27-5, Military

Government

22 December 1943

“The authority of the legitimate power having in fact passed into the hands of the occupant, the latter shall take all the measures in his power to restore, and ensure, as far as possible, public order and safety, while respecting, unless absolutely prevented, the laws in force in the country.”

**Hague Convention No. IV
18 October 1907**



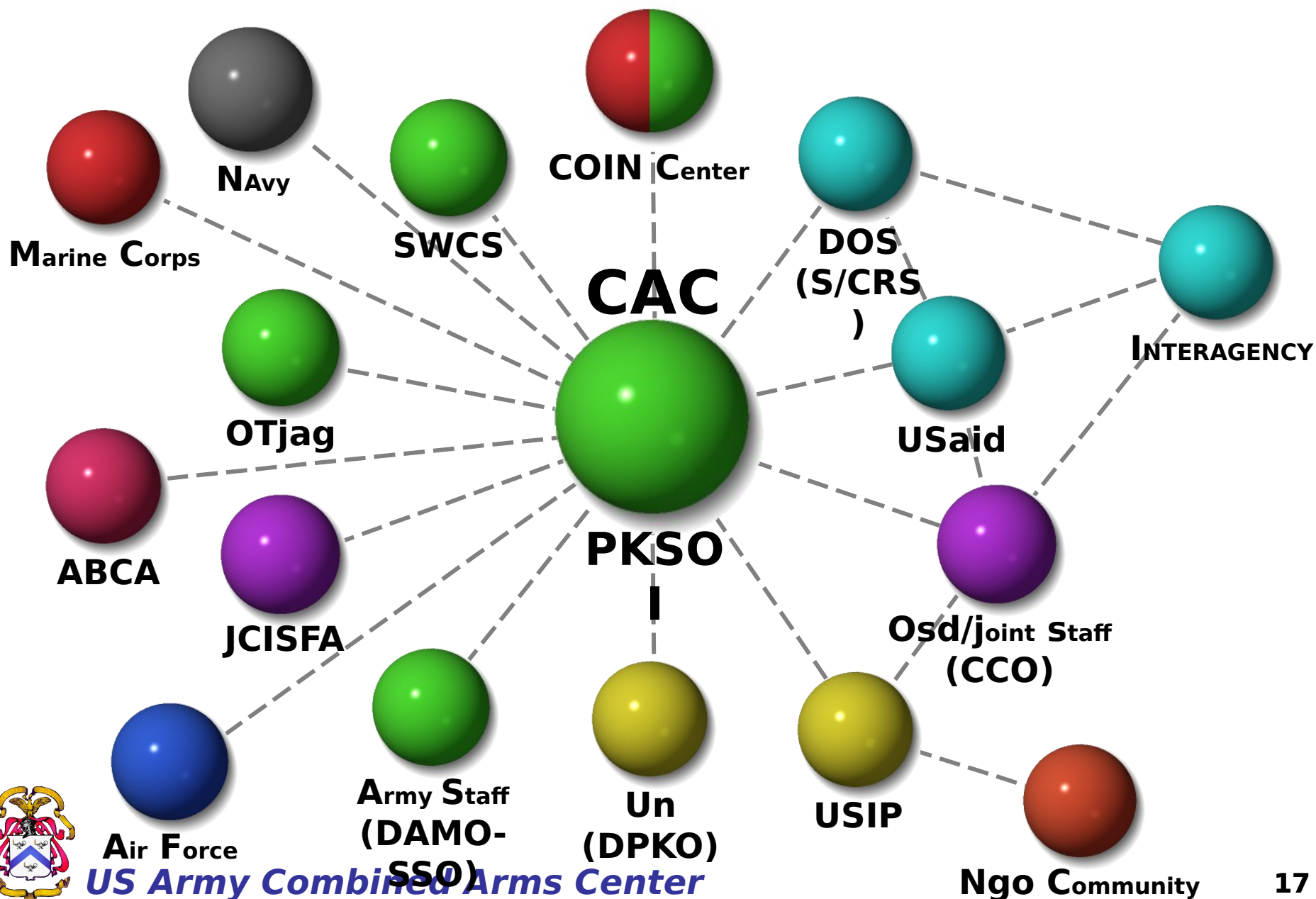
Security Sector Reform

In effect, Security Sector Reform is an exit strategy. SSR transcends the individual sectors, establishing the conditions for lasting success in each sector. Building host-nation capability and capacity in the security sector establishes the underpinnings for a secure, stable environment and enduring peace.

- SSR is essential to establishing the foundation that enables success across other sectors
- First discussion of SSR in Army doctrine
 - Builds on DOD/DOS/USAID policy for defense, diplomacy, and development
 - Integrates capacity building activities within security, justice, and governance sectors
 - Introduces Security Force Assistance as fundamental to SSR
- Integrates Disarmament, Demobilization, and Reintegration (DDR) as a subordinate element of SSR



Forging Stability Doctrine



Questions



United States Army Combined Arms Center

Lieutenant Colonel Steve Leonard
Strategic Plans and Policy (FA 59)

Chief, Operational Level Doctrine
Combined Arms Doctrine Directorate
Fort Leavenworth, Kansas

"The Intellectual Center of the Army"

TEL: (913) 684-2610
FAX: (913) 684-2613

steven.leonard@us.army.mil
steven.leonard@conus.army.mil



US Army Combined Arms Center